Outlook

Messages & Communications Doc. No. 38GL-26-3150 through 3160.

From 38th Committee On Rules <committeeonrules@guamlegislature.gov>
Date Fri 11/6/2026 3:43 PM
To Guam Legislature Clerks <clerks@guamlegislature.gov>
Cc Frank Blas Jr. <speakerblas@guamlegislature.gov>

6 attachments (23 MB)
11626COMM Doc. No. 38GL-26-3150.pdf; 11626COMM Doc. No. 38GL-26-3151.pdf; 11626COMM Doc. No. 38GL-26-3152.pdf; 11626COMM Doc. No. 38GL-26-3153.pdf; 11626COMM Doc. No. 38GL-26-3154.pdf; 11626COMM Doc. No. 38GL-26-3155.pdf;

Håfa Adai Clerks Office,
Please see attached, **Messages & Communications Doc. No. 38GL-26-3150 through 3160** for processing:

√	**38GL-26-3150**	University of Guam	Unaudited Financial Reports for the month of September 2026*
√	**38GL-26-3151**	Guam Housing and Urban Renewal Authority	Revenue and Expense Report for the month of September 2026*
√	**38GL-26-3152**	Guam Power Authority	Unaudited Financial Statement for the month of August 2026*
√	**38GL-26-3153**	Department of Public Health and Social Services	FY2026 Travel Report- 4th Quarter ending September 30, 2026*
√	**38GL-26-3154**	A.B. Won Pat International Airport Authority	Statement of Revenues and Expenses- September 2026*
√	**38GL-26-3155**	University of Guam	FY2026 Special Appropriations Annual and Quarterly Reports*
√	**38GL-26-3156**	Guam Solid Waste Authority	FY2026 4th Quarter Staffing Pattern*
√	**38GL-26-3157**	Guam Department of Education	FY2025 Citizen-Centric Report*
√	**38GL-26-3158**	Guam Police Department	FY2026 4th Quarter Overtime Report ending September 30, 2026.
√	**38GL-26-3159**	Guam Preservation Trust	Financial Statement for September 30, 2026*
√	**38GL-26-3160**	Department of Parks and Recreation	FY2026 2nd Quarter, 3rd Quarter and 4th Quarter Staffing Pattern*

Please retrieve Doc. No. 38GL-26-3156 through 3160 from link below:

Messages & Communications Physical Scanned Copy - Google Drive

Kindly reply to this email.

Si Yu'os ma'åse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Messages and Communications 38GL-26-3157*

2 messages

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov> Thu, Nov 5, 2026 at 4:50 PM
To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Håfa adai,

Please see attached M&C Doc. No. 38GL-26-3157

38GL-26-3157	Guam Department of Education	FY2025 Citizen-Centric Report*

Si Yu'os Ma'åse'

Bernice Rivera

Administrative Assistant

Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456
speakerblas@guamlegislature.gov

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---------- Forwarded message ---------
From: **Kathleen Joyce R. Lamorena** <krlamorena@gdoe.net>
Date: Fri, Oct 30, 2026 at 2:26 PM
Subject: GDOE Submission of Fiscal Year 2025 Citizen-Centric Report
To: Benjamin Cruz <bjcruz@guamopa.com>, Office of Public Accountability <admin@guamopa.com>
Cc: Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>, Dr. Judith T. Won Pat (Superintendent) <jtwonpat@gdoe.net>, Franklin J.T. Cooper-Nurse <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>, MaeRose A. Nauta <manauta@gdoe.net>

Hafa adai, Mr. Cruz,

On behalf of Dr. Won Pat, Superintendent, please see the attached Fiscal Year 2025 Citizen Centric Report for the Guam Department of Education.

Thank you!

Warm regards,
Kathleen Lamorena
Guam Department of Education

Guam Department of Education 2026

2 attachments

GDOE Submission of Fiscal Year 2025 Citizen-Centric Report.pdf
174K

38GL-26-3157.pdf
1139K

38th Committee On Rules <committeeonrules@guamlegislature.gov> Thu, Nov 5, 2026 at 4:54 PM
To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Håfa Adai,

Received, and thank you.

Si Yu'os ma'âse',

Kamarin J. A. Nelson

Committee on Rules Director

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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[Quoted text hidden]

THE GUAM LEGISLATURE

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

GDOE Submission of Fiscal Year 2025 Citizen-Centric Report

3 messages

Kathleen Joyce R. Lamorena <krlamorena@gdoe.net> Fri, Oct 30, 2026 at 2:25 PM
To: Benjamin Cruz <bjcruz@guamopa.com>, Office of Public Accountability <admin@guamopa.com>
Cc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, "Dr. Judith T. Won Pat (Superintendent)" <jtwonpat@gdoe.net>, "Franklin J.T. Cooper-Nurse" <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>, "MaeRose A. Nauta" <manauta@gdoe.net>

Hafa adai, Mr. Cruz,

On behalf of Dr. Won Pat, Superintendent, please see the attached Fiscal Year 2025 Citizen Centric Report for the Guam Department of Education.

Thank you!

Warm regards,
Kathleen Lamorena
Guam Department of Education

Guam Department of Education 2026

Doc Type: 38GL-26-3157
OFFICE OF THE SPEAKER
FRANK F. BLAS, JR.
October 30, 2026
Time: 2:25 PM
Received:

GDOE Submission of Fiscal Year 2025 Citizen-Centric Report.pdf
174K

Benjamin Cruz <bjcruz@guamopa.com> Fri, Oct 30, 2026 at 3:17 PM
To: "Kathleen Joyce R. Lamorena" <krlamorena@gdoe.net>
Cc: Office of Public Accountability <admin@guamopa.com>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, "Dr. Judith T. Won Pat (Superintendent)" <jtwonpat@gdoe.net>, "Franklin J.T. Cooper-Nurse" <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>, "MaeRose A. Nauta" <manauta@gdoe.net>

Received, thank you.
Benjamin J. F. Cruz

Public Auditor

Office of Public Accountability – Guam

www.opaguam.org

Tel. (671) 475-0390 ext. 209

Fax (671) 472-7951

This e-mail transmission and accompanying attachment(s) may contain confidential or privileged information. If you are not the intended recipient of this e-mail, please inform the sender and delete it and any other electronic or hard copies immediately. Please do not distribute or disclose the contents to anyone. Thank you.

[Quoted text hidden]

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov> Wed, Nov 4, 2026 at 11:19 AM
To: Benjamin Cruz <bjcruz@guamopa.com>
Cc: "Kathleen Joyce R. Lamorena" <krlamorena@gdoe.net>, Office of Public Accountability <admin@guamopa.com>, "Dr. Judith T. Won Pat (Superintendent)" <jtwonpat@gdoe.net>, "Franklin J.T. Cooper-Nurse" <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>, "MaeRose A. Nauta" <manauta@gdoe.net>

Håfa Adai,

Confirming receipt of your email.

Si Yu'os Ma'åse'

Bernice Rivera

Administrative Assistant

Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456
speakerblas@guamlegislature.gov

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[Quoted text hidden]

DEPARTMENT OF EDUCATION
OFFICE OF THE SUPERINTENDENT

www.gdoe.net
501 Mariner Avenue
Barrigada, Guam 96913
Telephone: (671) 472-0462/300-1547•Fax: (671)472-5003
Email: jtwonpat@gdoe.net

JUDITH T. WON PAT, ED.D.
Superintendent of Education

October 30, 2026

Honorable Benjamin J.F. Cruz
Public Auditor
Office of Public Accountability
Suite 401, DNA Building
238 Archbishop Flores Street
Hagåtña, Guam 96910

Subject: Submission of Fiscal Year 2025 Citizen-Centric Report

Håfa Adai Public Auditor Cruz,

Pursuant to Title 1, Guam Code Annotated, Chapter 19, §1922(a), please find attached the Guam Department of Education's Citizen-Centric Report (CCR) for the fiscal year ended September 30, 2025, for your reference.

The report will also be published on the Guam Department of Education's website under the Citizen-Centric Reports section.

Please advise my office if you have any questions or concerns regarding this matter.

Senseramente,

Dr. Judith T. Won Pat
Superintendent of Education

Attachment: GDOE Fiscal Year 2025 Citizen-Centric Report

CC: Honorable Frank F. Blas Jr., Speaker, 38th Guam Legislature

38GL-26-3157
Messages and Communications
RECEIVED
COMMITTEE ON RULES
November 5, 2026
4:50 p.m.
Marie Crisostomo

Guam Department of Education

Citizen-Centric Report

FISCAL YEAR 2025

WHO WE ARE

The Guam Department of Education (GDOE) is Guam's public school system. It operates as a single, unified district providing educational programs from pre-kindergarten through grade 12.

For SY 2024–2025, GDOE reported 23,413 students and 41 schools. Enrollment includes Head Start and preschool. The Department reported 3,110 employees as of September 21, 2025.

The Guam Education Board establishes policy and appoints the Superintendent of Education, who serves as the Department's chief executive officer. District WASC accreditation extends through June 30, 2030.

OUR MISSION

Our educational community:
Prepares all students for life by ensuring that all students, regardless of gender, ethnicity, national origin, sexual orientation, socioeconomic status, language proficiency, special need, religion or beliefs, receive high quality education that will prepare them for post-secondary education, the workforce, and civic engagement.

Promotes excellence by adopting and implementing high standards and expectations for all students and employees with everyone performing at their best at all times. This philosophy is grounded in the belief that all students can learn at high levels and all employees can provide the highest quality of service.

Provides support by ensuring that our Department has a framework to identify and address the academic, social, and emotional needs of our diverse student population through a support system that is comprehensive and timely with an unwavering focus and relentless commitment to the success of each and every student.

VISION

Every student: Responsible, Respectful, and Ready for Life.

GUAM EDUCATION BOARD

Chairperson: Angel R. Sablan
Vice-Chairperson: Dr. Mary A. Y. Okada

Members:

Peter Alecxis D. Ada
Dr. Judith Guthertz
Maria A. Gutierrez
Dr. Ron L. McNinch
Felicitas B. Angel
Christine W. Baleto
Karlyn R. C. G. Borja

Ex-officio representatives

Timothy Fedenko (GFT)
Mayor Brian Jess Terlaje (MCOG)
IBOGS student representative

GDOE LEADERSHIP

K. Erik Swanson, Ph.D.
Superintendent of Education

Morgan W. Paul
Deputy Superintendent, Financial and Administrative Services

Joseph L. M. Sanchez
Deputy Superintendent, Curriculum and Instructional Improvement

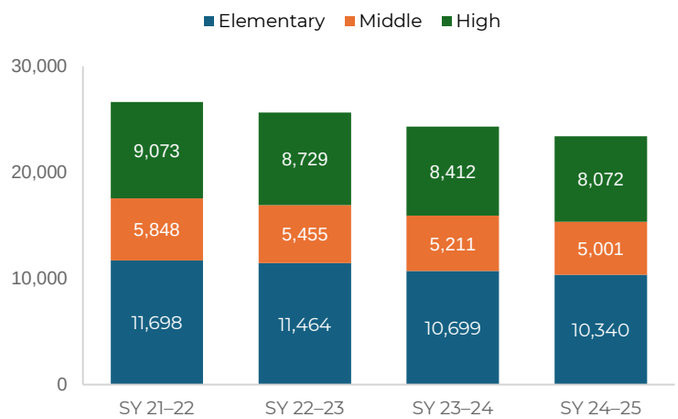
Dr. LeahBeth Naholowaa
Deputy Superintendent, Assessment and Accountability

Barbara Adamos, Ed.D.
Acting, Educational Support and Community Learning

Doc. No. 38GL-26-3157.*

Performance

STUDENT ENROLLMENT

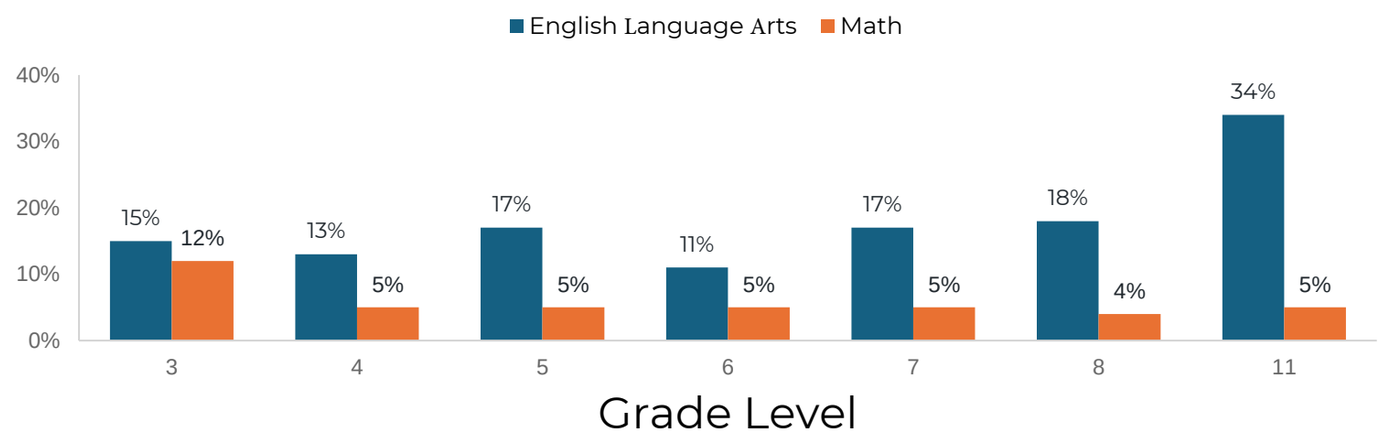


Enrollment totaled 23,413 in SY 2024–2025, down 909 students (3.7%) from SY 2023–2024 and 3,206 (12.0%) from SY 2021–2022.

School Year	Total Enrollment
SY 2021-2022	26,619
SY 2022-2023	25,648
SY 2023-2024	24,322
SY 2024-2025	**23,413**

SMARTER BALANCED ASSESSMENT RESULTS

SY 2024–2025 met standards for English Language Arts & Math*



* SY 2024–2025 percentage of students meeting or exceeding grade-level standards in English Language Arts and Mathematics.

GRADUATION & ATTENDANCE

91.9%
Graduation rate
91.3% in SY 2023–2024

1,649
High school graduates
1,527 in SY 2023–2024

87.8%
Average daily attendance
87.7% in SY 2023–2024

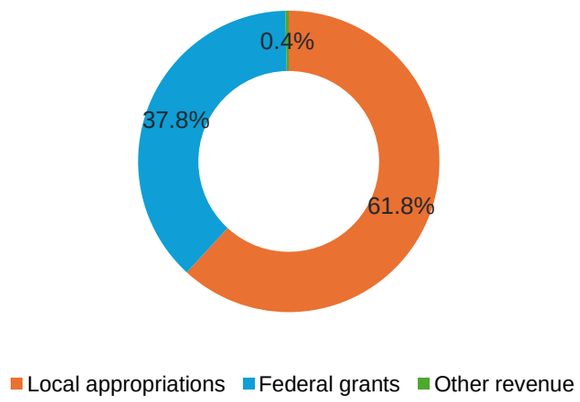
Doc. No. 38GL-26-3157.*

Finances

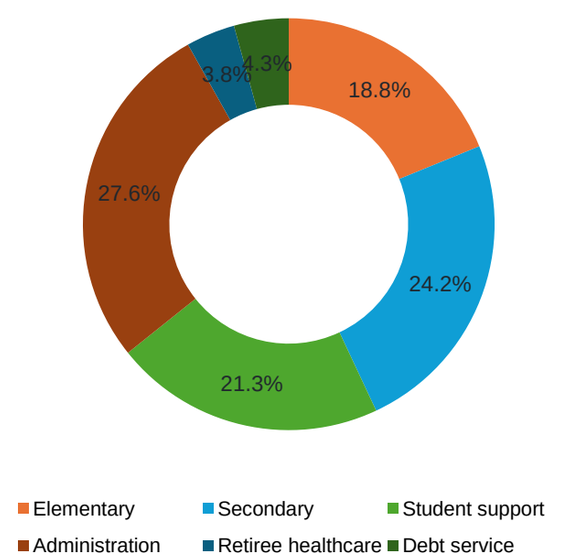
Fiscal Year 2025 Financial Results

GDOE reported $484.66 million in governmental-fund revenues and $487.16 million in expenditures. The General Fund ended FY 2025 with a $74.5 million fund balance, a decrease of approximately $2.5 million from FY 2024.

FY 2025 revenues	$ millions
Local appropriations	299.64
Federal grants	183.25
Other revenue	1.76
Total revenues	**484.66**



FY 2025 expenditures	$ millions
Elementary education	91.70
Secondary education	117.86
Direct student support	103.52
General administration	134.40
Retiree healthcare	18.75
Debt principal and interest	20.92
Total expenditures	**487.16**



$74.5M General Fund Balance

General Fund revenues exceeded expenditures by about $0.45M. Net transfers out of $2.95M reduced the fund balance by $2.50M.

Fund balance includes receivables and is not cash on hand. Capital activity is included within expenditure functions.

Comparison ($M)	FY 2024	FY 2025
Revenues	475.1	484.7
Expenditures	407.7	487.2
Net fund balance change	**+67.4**	**(2.5)**

Audit accountability
EY issued unmodified financial statement opinion. Federal compliance opinions were qualified for the Consolidated Grant and Education Stabilization Fund. Questioned costs of $9.3M are not final disallowances.

Outlook

OUR CHALLENGES

Strengthening Financial Reporting and Staffing

The FY 2025 audit identified weaknesses in GDOE's financial statement close process. Strengthening procedures, oversight, staffing, training, and accounting tools would support timely reporting. Review of position classifications and compensation could also help attract and retain qualified finance professionals and strengthen accountability over public education funds.

School Facilities and Project Completion

Aging facilities and ongoing refurbishment projects continue to place demands on GDOE's resources. Completing outstanding work, addressing maintenance needs, and minimizing disruptions to instruction remain priorities.

Double Sessions and School Facilities

Double sessions continued in FY 2025, affecting school schedules, transportation, student activities, and family routines. Restoring full-day schedules at dedicated campuses requires continued investment in school facilities, timely project completion, and coordination with contractors and partner agencies.

Improving Student Achievement

Strengthening student performance in reading and mathematics remains a priority. Continued instructional support, regular attendance, and targeted interventions are needed to address learning gaps and support student success.

LOOKING FORWARD

Acting on Audit Recommendations

Use the management and curriculum audit to strengthen operations, instructional support, and accountability. Assign responsibility, set achievable timelines, and track progress on recommendations to deliver measurable improvements for schools and students.

A New Direction for GDOE

Under the leadership of newly appointed Superintendent Dr. Judith T. Won Pat, GDOE is embracing a renewed focus on accountability, transparency, and collaboration. Guided by the CHamoru values of Inafa' Maolek, the Department aims to strengthen its organizational culture, improve efficiency, and foster a more effective, student-centered education system.

Improving School Facilities

Advance school repairs and construction to provide safe learning environments and restore regular school schedules at dedicated campuses. Strengthen project oversight and preventive maintenance to protect public investments and minimize disruptions to student learning.

Investing in Our Workforce

Align staffing with student needs while strengthening recruitment, retention, and professional development. Promote a culture grounded in Inafa' Maolek—cooperation, mutual respect, and shared responsibility—to support employees, strengthen teamwork, and better serve students and families.

We want to hear from you: www.gdoe.net

Doc. No. 38GL-26-3157.*